

# TEXAS A&M INTERNATIONAL UNIVERSITY

# Rule

# **08.99.99.L1** Expressive Activity on Campus

First Approved: May 14, 2020 Next Scheduled Review: May 14, 2025

## **Rule Statement and Reason for Rule**

In 2019, the 86<sup>th</sup> Texas Legislature passed Senate Bill 18, addressing the protection of campus expressive activities. This new law adds Texas Education Code, Section 51.935, which requires that each public institution of higher education "adopt a policy detailing student's rights and responsibilities regarding expressive activities" on its campus.

As stated in the Preamble to the Bill, "freedom of expression is of critical importance and requires each public institution of higher education to ensure free, robust, and uninhibited debate and deliberations by students enrolled at the institution, regardless of whether the students are on or off campus. It is a matter of statewide concern that all public institutions of higher education officially recognize freedom of speech as a fundamental right." Freedom of speech and assembly is central to the mission of institutions of higher education, and persons (students, student organizations, employees, and third-parties) should be permitted to assemble peaceably on the campuses of institutions of higher education for expressive activities, including listening to or observing the expressive activities of others.

The purpose of this Rule is to establish guidelines and responsibilities for exercising the right to expressive activity on the Texas A&M International University (TAMIU) campus.

# **Procedures and Responsibilities**

#### EXPRESSIVE ACTIVITY RIGHTS

- Any person is allowed, subject to reasonable time, place, and manner restrictions as determined by TAMIU, to engage in expressive activities on the TAMIU campus, including responding to the expressive activities of others. In general, TAMIU defines reasonable time as normal operating business hours as published on the TAMIU website and reasonable place as common outdoor areas. Manner restrictions include a prohibition on the use of amplification equipment or noise-generating devices in the academic quad or within 50 feet of classroom buildings outside of the quad any time classes are in session. Manner restrictions also encompass setting up any type of personal furnishings on TAMIU property including, but not limited to, tables, chairs, booths, canopies, etc. Tables and chairs are available to rent (which includes set up and tear down) from the Office of Community Relations and Special Events.
- 1.2 Students, student organizations, and employees are allowed to invite speakers to speak on campus. Third-parties are allowed to rent spaces through the Office of Community Relations and Special Events.
- 1.3 In determining the fee amount to be charged for the use of TAMIU facilities for purposes of engaging in expressive activities, TAMIU may consider only content-neutral and viewpoint-neutral criteria related to the requirements of the event, such as the proposed venue and the expected size of the audience, any anticipated need for campus security, any necessary accommodations, and any relevant history of compliance or non-compliance by the requesting student, student organization, employee, or third-party with this Rule and other relevant rules.
- 1.4 TAMIU may not take action against a student, student organization, or employee or deny them any benefit generally available to other students, student organizations, and employees at TAMIU on the basis of a political, religious, philosophical, ideological, or academic viewpoint expressed or expressive activity.
- 1.5 The **common <u>outdoor</u>** areas of the TAMIU campus are deemed **traditional public forums**. Any person is permitted to engage in expressive activities in these areas freely, as long as the person's conduct: (a) is not unlawful and (b) does not materially and substantially disrupt the function and operations of TAMIU. Members of the TAMIU community are allowed to assemble or distribute written material in common outdoor areas without a permit or other permission from TAMIU.
  - 1.5.1 In an effort to ensure safety and to promote an environment conducive to study, advanced reservation for expressive activity is required for events or activities that are promoted in advance, sponsored by student organizations, and/or expected to draw a crowd of more than 25 people. Advanced reservation requests are made to the Office of Community Relations and Special Events.

1.6 Nothing in this Rule should be interpreted as prohibiting faculty members from maintaining order in the classroom.

#### 2. GRIEVANCE PROCEDURE

- 2.1 Any person who believes their campus expressive activity rights, as recognized by this Rule, have been unduly interfered with by a student, student organization, or employee has the right to file a grievance. A student, student organization, or employee who is found to have unduly interfered with another person's expressive activity rights, as recognized by this Rule, is subject to disciplinary action in accordance with applicable System policies/regulations and TAMIU rules and procedures.
- 2.2 Students or student organizations file grievances with the Office of Student Conduct and Community Engagement. Employees (faculty or staff) file grievances with the Office of Compliance.
- 2.3 The Office of Student Conduct and Community Engagement or the Office of Compliance, whichever is applicable, will investigate the grievance and render an investigation report summarizing the findings. The investigation report will be referred to the appropriate VP for adjudication. The appropriate VP will be determined by the status of the offending individual.
  - a) Grievances concerning a student or student organization will be referred to the Office of the VP for Student Success.
  - b) Grievances concerning a faculty member will be referred to the Office of the Provost
  - c) Grievances concerning staff or on-campus vendor employees will be referred to the Office of the VP for Finance and Administration.

### DISSEMINATION

- 3.1 A copy of this Rule shall be included in the TAMIU Student Handbook.
- 3.2 A copy of this Rule shall be provided to new TAMIU students during new student orientation.
- 3.3 A copy of this Rule shall be posted to TAMIU webpage.

## 4. THIRD-PARTY (EXTERNAL CLIENT) EVENTS

Events organized by a third party (external client) and held on campus must be sponsored by a recognized student organization, university academic or administrative unit, or an A&M System member.

## Related Statutes, Policies, Regulations, or SAP's

Texas Education Code § 51.935

## **Definitions**

The following are definitions of terms used in this Rule. The definitions includes both the singular and plural version of the term.

**Benefit** – recognized by or registered with TAMIU, the use of TAMIU facilities for meetings or speaking purposes, the use of channels of communication controlled by TAMIU, and funding sources made generally available to student organizations at TAMIU

Campus - all land and buildings owned or leased by TAMIU

**Common Outdoor Areas** – places located outside a building or facility that are accessible to the public, such as streets, sidewalks, plazas, lawns, and parks, unless closed by TAMIU for a special event or circumstance (e.g., construction). This term does not include areas immediately adjacent to a private residence, including dormitories and on-campus apartments.

**Disruptive Activity** (TAMIU *Student Handbook* definition) – disruption or obstruction of teaching, research, administration, student conduct proceedings, or other University mission, process, or function including public service functions or other authorized non-University activities when conduct occurs on University premises. Such activities may include, but are not limited to:

- (1) Leading or inciting others to disrupt scheduled and/or normal activities on University premises.
- (2) Classroom behavior that seriously interferes with either the faculty member's ability to conduct the class or the ability of other students to profit from the instructional program.
- (3) Any behavior in class or out of class, which for any reason improperly interferes with class work of others, involves disorder, or otherwise disrupts the regular and essential operation of the University.

Employee – an individual employed by TAMIU

**Expressive Activity** – any speech or expressive conduct protected by the First Amendment to the United States Constitution or by Section 8, Article I, Texas Constitution, and includes assemblies, protests, speeches, the distribution of written material, the carrying of signs, and the circulation of petitions. The term does not include commercial speech.

Faculty - any full or part-time employee of TAMIU holding an academic appointment

Materially and Substantially Disrupt – interrupting a program or activity in a significant and consequential manner (e.g., using amplification equipment or noise-generating devices in the academic quad or within 50 feet of classroom buildings outside of the quad any time classes are in session)

**Person** – students, student organizations, faculty, staff, and third-parties

Reasonable Time, Place, and Manner Restrictions – limitations that (1) are narrowly tailored to serve a significant TAMIU interest; (2) employ clear, published, content-neutral, and viewpoint-neutral criteria; and (3) provide for ample alternative means of expression

**Staff** – an employee of TAMIU that is not a faculty member

**Student** – an individual currently enrolled at TAMIU, full or part-time, pursuing undergraduate, graduate, or professional studies, including students who were enrolled the previous semester and registered for a future semester

**Student Organization** — any TAMIU-recognized organization that is composed of students enrolled at TAMIU and that receives a benefit from TAMIU

**Third-Party (External Client)** – an individual or entity that is not a student, student organization, or employee of TAMIU

**Traditional Public Forum** – a place, widely recognized in law, which has been intended for the use of the public and has been used for purposes of assembly, communicating thoughts between citizens, and discussing public questions when the principal function of the location would not be disrupted by expressive activity. Examples of traditional public forums include public streets, sidewalks, plazas, lawns, and parks.

## **Contact Office**

Office of Compliance, 956-326-2855